

Table 116a Assistance with housing costs for homeowners, council and private tenants in Great Britain

£ million

	1980/81	1985/86	1990/91	1995/96	2000/01	2005/06	2006/07	2007/08	2008/09	2009/10	2010/11	2011/12	2012/13	2013/14	2014/15	2015/16	2016/17	2017/18	2018/19	2019/20	2020/21	2021/22	2022/23
<b>General subsidies</b>																							
Homeowners	2,188	4,750	7,700	2,700	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
+ Council tenants	2,130	869	1,195	- 486	- 1,184	283	132	22	- 235	- 143	- 495	- 711	- 6	- 8	- 13	-	-	-	-	-	-	-	-
+ Private tenants	0	0	105	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
<b>= Total</b>	<b>4,318</b>	<b>5,619</b>	<b>9,000</b>	<b>2,214</b>	<b>- 1,184</b>	<b>283</b>	<b>132</b>	<b>22</b>	<b>- 235</b>	<b>- 143</b>	<b>- 495</b>	<b>- 711</b>	<b>- 6</b>	<b>- 8</b>	<b>- 13</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>
<b>Means-tested assistance</b>																							
Homeowners <sup>1</sup>	71	300	539	1,016	521	381	392	437	427	563	517	374	357	319	291	280	278	266	6	7	0	4	4
+ Council tenants	841	2,296	3,368	5,430	5,258	5,263	5,370	5,454	5,368	5,470	5,405	5,578	5,878	5,949	5,997	5,972	5,801	5,485	5,178	9,563	11,441	11,408	11,208
+ Private tenants	145	705	1,388	3,804	2,851	3,716	4,276	4,698	5,624	7,572	8,672	9,216	9,272	9,275	9,098	8,783	8,291	7,709	6,871	8,250	9,289	9,758	9,929
<b>= Total</b>	<b>1,057</b>	<b>3,301</b>	<b>5,295</b>	<b>10,250</b>	<b>8,630</b>	<b>9,360</b>	<b>10,038</b>	<b>10,589</b>	<b>11,419</b>	<b>13,605</b>	<b>14,594</b>	<b>15,168</b>	<b>15,507</b>	<b>15,544</b>	<b>15,385</b>	<b>15,034</b>	<b>14,370</b>	<b>13,461</b>	<b>12,055</b>	<b>17,821</b>	<b>20,730</b>	<b>21,170</b>	<b>21,141</b>
<b>All forms of assistance</b>																							
Homeowners	2,259	5,050	8,239	3,716	521	381	392	437	427	563	517	374	357	319	291	280	278	266	6	7	0	4	4
+ Council tenants	2,971	3,165	4,563	4,944	4,074	5,546	5,502	5,476	5,133	5,327	4,910	4,867	5,872	5,941	5,984	5,972	5,801	5,485	5,178	9,563	11,441	11,408	11,208
+ Private tenants	145	705	1,493	3,804	2,851	3,716	4,276	4,698	5,624	7,572	8,672	9,216	9,272	9,275	9,098	8,783	8,291	7,709	6,871	8,250	9,289	9,758	9,929
<b>= Total</b>	<b>5,375</b>	<b>8,920</b>	<b>14,295</b>	<b>12,464</b>	<b>7,446</b>	<b>9,643</b>	<b>10,170</b>	<b>10,611</b>	<b>11,184</b>	<b>13,461</b>	<b>14,099</b>	<b>14,457</b>	<b>15,501</b>	<b>15,536</b>	<b>15,373</b>	<b>15,034</b>	<b>14,370</b>	<b>13,461</b>	<b>12,055</b>	<b>17,821</b>	<b>20,730</b>	<b>21,170</b>	<b>21,141</b>

Sources: DWP Expenditure and Caseload Tables; Autumn Statement 2023 and previous editions.

Notes: 1. This line includes support for mortgage interest (SMI). From 2018/19 SMI was converted to loan funding. There is zero expenditure recorded for 2020/21.

2. Figures for means-tested assistance to private tenants exclude estimated costs of rent allowances to housing association tenants (figures for years to 1994/95 were provided by DWP). Means tested figures for private and local authority tenants include UC housing allowance from 2019/20.

3. General subsidies for homeowners are based solely on mortgage tax relief. They do not include the value of right to buy discounts or the value of capital gains tax and rental value tax relief.

4. Private sector improvement grants cannot be included in this table as at different times they have been more or less extensively subjected to means-testing.

5. General subsidies for council tenants are now set to zero following reforms to the Housing Revenue Accounts in England (from 2012/13) and Wales (from 2015/16). However the ending of the previous subsidy regimes came at a cost of some £8 billion in England and £919 million in Wales in additional debt. If this cost were spread over 30 years it would be equivalent to an annual negative subsidy of some £430 million a year (based on a 30-year repayment annuity at 2.94% and based on PWLB rates for standard annuities).

**Table 116b Assistance with housing costs for homeowners, council and private tenants in Great Britain**

£ million at 2022/23 prices

	1980/81	1985/86	1990/91	1995/96	2000/01	2005/06	2006/07	2007/08	2008/09	2009/10	2010/11	2011/12	2012/13	2013/14	2014/15	2015/16	2016/17	2017/18	2018/19	2019/20	2020/21	2021/22	2022/23
<b>General subsidies</b>																							
Homeowners	-	-	17,957	5,209	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
+ Council tenants	-	-	2,787	- 938	- 2,040	447	204	32	- 343	- 204	- 680	- 952	- 8	- 10	- 16	-	-	-	-	-	-	-	-
+ Private tenants	-	-	245	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
<b>= Total</b>	-	-	20,989	4,272	- 2,040	447	204	32	- 343	- 204	- 680	- 952	- 8	- 10	- 16	-	-	-	-	-	-	-	-
<b>Means-tested assistance</b>																							
Homeowners <sup>1</sup>	-	-	1,257	1,960	898	601	605	651	624	802	710	500	468	412	374	356	345	323	8	9	1	4	4
+ Council tenants	-	-	7,855	10,477	9,057	8,308	8,284	8,130	7,847	7,801	7,421	7,466	7,691	7,676	7,706	7,598	7,195	6,650	6,172	11,284	13,173	12,166	11,208
+ Private tenants	-	-	3,237	7,340	4,911	5,866	6,596	7,003	8,222	10,799	11,905	12,337	12,133	11,967	11,691	11,175	10,283	9,345	8,190	9,735	10,695	10,406	9,929
<b>= Total</b>	-	-	12,349	19,777	14,866	14,776	15,485	15,785	16,693	19,403	20,036	20,303	20,292	20,054	19,770	19,128	17,824	16,318	14,370	21,028	23,869	22,576	21,141
<b>All forms of assistance</b>																							
Homeowners	-	-	19,214	7,170	898	601	605	651	624	802	710	500	468	412	374	356	345	323	8	9	1	4	4
+ Council tenants	-	-	10,641	9,539	7,017	8,756	8,487	8,163	7,504	7,597	6,741	6,514	7,684	7,665	7,690	7,598	7,195	6,650	6,172	11,284	13,173	12,166	11,208
+ Private tenants	-	-	3,482	7,340	4,911	5,866	6,596	7,003	8,222	10,799	11,905	12,337	12,133	11,967	11,691	11,175	10,283	9,345	8,190	9,735	10,695	10,406	9,929
<b>= Total</b>	-	-	33,338	24,048	12,826	15,223	15,689	15,818	16,350	19,199	19,357	19,351	20,284	20,044	19,754	19,128	17,824	16,318	14,370	21,028	23,869	22,576	21,141

Source: See Table 116a. As the CPIH deflator produced by ONS does not extend back beyond 1989, real-terms figures before this are not available.

Notes: 1. See note (1) for Table 116a.

2. Cash figures adjusted using the consumer prices index including owner-occupiers' housing costs (CPIH) which is now the ONS lead inflation index.

3. The figures differ from previous versions (e.g. Table 120b) which adjusted cash figures using the ONS 'all items' retail price index (CHAW).