

Table 109 Housing benefits expenditure and plans for Great Britain

£ million in nominal terms

	1986/87	1990/91	1995/96	2000/01	2005/06	2010/11	2011/12	2012/13	2013/14	2014/15	2015/16	2016/17	2017/18	2018/19	2019/20 provisional	2020/21	2021/22	2022/23	2023/24	2024/25
	outturn						outturn									forecast				
Rent rebates																				
England	1,950	2,711	4,537	4,287	4,419	4,509	4,683	4,959	5,047	5,091	5,059	4,894	4,601	4,323	4,221	4,815	4,937	5,125	5,343	5,617
+ Wales	263	404	564	701	282	233	221	229	230	230	236	239	240	237	232	269	276	287	301	317
+ Scotland	134	168	261	270	562	664	674	690	672	675	677	669	644	617	628	730	756	792	831	880
+ New towns	72	86	68	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
= Total rent rebates (A)	2,419	3,368	5,430	5,258	5,263	5,405	5,578	5,878	5,949	5,997	5,972	5,801	5,485	5,176	5,081	5,814	5,969	6,203	6,474	6,814
Rent allowances																				
Housing association	-	-	1,640	3,053	-4,950	7,350	8,026	8,750	8,945	9,222	9,489	9,349	9,107	8,679	8,045	10,353	10,593	10,992	11,439	11,998
Private tenants	-	-	3,804	2,851	-3,716	8,672	9,216	9,272	9,275	9,098	8,783	8,291	7,709	6,869	5,165	7,859	7,985	8,201	8,428	8,628
England		2,167	4,946	5,286	7,713	14,365	15,454	16,161	16,349	16,438	16,389	15,805	15,037	13,870	11,701	16,161	16,475	17,012	17,602	18,262
+ Wales		110	223	245	301	660	735	762	773	781	789	770	751	708	617	839	856	886	918	956
+ Scotland		136	276	373	651	997	1,054	1,099	1,098	1,101	1,095	1,064	1,028	971	893	1,213	1,246	1,295	1,347	1,408
= Total rent allowances (B)	996	2,413	5,445	5,904	8,666	16,022	17,243	18,022	18,220	18,320	18,272	17,639	16,816	15,548	13,211	18,213	18,578	19,192	19,867	20,625
Total housing benefit (A+B)	3,415	5,781	10,875	11,162	13,929	21,427	22,820	23,900	24,170	24,317	24,244	23,441	22,301	20,725	18,292	24,027	24,547	25,396	26,341	27,439
+ Council tax benefit (and predecessors)	1,635	2,123	2,189	2,575	3,774	4,925	4,918	4,912	-	-	-	-	-	-	-	-	-	-	-	-
+ Income support: mortgage costs	351	539	1,016	521	381	517	374	357	319	291	280	278	266	0	0	1	1	1	2	2
+ Discretionary housing payments	-	-	-	-	23	25	25	25	25	25	25	25	25	25	25	25	25	25	25	25
= Total housing & related benefits (C)	5,401	8,443	14,079	14,258	18,107	26,893	28,137	29,194	24,514	24,632	24,548	23,744	22,592	20,750	18,317	24,052	24,573	25,422	26,368	27,466
DWP social security expenditure	44,918	56,479	88,711	101,374	115,803	153,362	158,960	166,553	164,132	168,287	171,802	173,862	178,138	183,884	192,001	188,313	194,799	203,461	213,197	222,875
+ Personal tax credits	161	494	1,759	4,230	19,262	28,511	29,233	29,124	28,826	28,791	27,583	26,471	25,021	22,030	23,923	23,912	23,968	24,222	24,328	24,000
= Total all social security benefits and personal tax credits (D)	45,079	56,973	90,470	105,604	135,065	181,873	188,194	195,677	192,958	197,078	199,385	200,333	203,159	205,914	215,924	212,225	218,767	227,684	237,525	246,875
All housing and related benefits as a percentage of total benefits and tax credits (C/D)	12.0	14.8	15.6	13.5	13.4	14.8	15.0	14.9	12.7	12.5	12.3	11.9	11.1	10.1	8.5	11.3	11.2	11.2	11.1	11.1

Sources: DWP Departmental Report 2002, Cm 5424, and earlier equivalent volumes, DWP Benefit Caseload and Expenditure Outturn and Forecasts, and HMRC Annual Reports for Personal Tax Credits.

- Notes:
1. Eligible support for mortgage interest costs are based on May figures for years to 2007/08 and financial year estimates from 2008/09 onwards. In April 2018 support for mortgage interest became a loan and as a result expenditure figures relate only to the estimated write-offs of loans.
 2. Personal tax credits comprise of working families and disabled tax credit up to 2002/03, which are outside the DWP budget, unlike the benefits they replaced. From 2003/04 they also comprise the elements of the working and child tax credits that are defined as public expenditure.
 3. In 2011, some tax credits previously classified as 'negative tax' were reclassified as tax credits within Annually Managed Expenditure and revised figures were published for 2006/07 onwards.
 4. From April 2013, funding and policy responsibility for council tax benefit has been transferred to the MHCLG, Scottish Government and Welsh Government.
 5. Outturn figures exclude expenditure on universal credit housing element costs. Forecasts are consistent with the OBR Spring Budget 2020 Economic and Fiscal Outlook. They generally assume current benefits continue through the forecast period, as if universal credit did not exist. However, housing benefit expenditure forecasts are on a universal credit marginal cost basis.
 6. Discretionary housing payments (DHPs) outturn figures to 2018/19 include all payments made by local authorities, whatever the funding source. Estimates from 2019/20 are for England and Wales only, as funding for Scotland is now devolved and paid through the block grant.
 7. Council tax benefit includes community charge benefit and rate rebate.