

Table 116a Assistance with housing costs for homeowners, council and private tenants in Great Britain

£ million

	1980/81	1985/86	1990/91	1995/96	2000/01	2005/06	2010/11	2011/12	2012/13	2013/14	2014/15	2015/16	2016/17	2017/18	2018/19	2019/20	2020/21	2021/22	2022/23	2023/24	
General subsidies																					
Homeowners	2,188	4,750	7,700	2,700	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	
+ Council tenants	2,130	869	1,195	- 486	- 1,184	283	- 495	- 711	- 6	- 8	- 13	-	-	-	-	-	-	-	-	-	
+ Private tenants	0	0	105	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	
= Total	4,318	5,619	9,000	2,214	- 1,184	283	- 495	- 711	- 6	- 8	- 13	-	-	-	-	-	-	-	-	-	
Means-tested assistance																					
Homeowners ¹	71	300	539	1,016	521	381	517	374	357	319	291	280	278	266	6	0	0	4	4	7	
+ Council tenants	841	2,296	3,368	5,430	5,258	5,263	5,405	5,578	5,878	5,949	5,997	5,972	5,801	5,485	5,178	5,971	7,151	7,091	6,622	7,244	
+ Private tenants	145	705	1,388	3,804	2,851	3,716	8,672	9,216	9,272	9,275	9,098	8,783	8,291	7,709	6,871	8,286	9,370	9,803	11,251	11,464	
= Total	1,057	3,301	5,295	10,250	8,630	9,360	14,594	15,168	15,507	15,544	15,385	15,034	14,370	13,461	12,055	14,258	16,522	16,897	17,877	18,715	
All forms of assistance																					
Homeowners	2,259	5,050	8,239	3,716	521	381	517	374	357	319	291	280	278	266	6	0	0	4	4	7	
+ Council tenants	2,971	3,165	4,563	4,944	4,074	5,546	4,910	4,867	5,872	5,941	5,984	5,972	5,801	5,485	5,178	5,971	7,151	7,091	6,622	7,244	
+ Private tenants	145	705	1,493	3,804	2,851	3,716	8,672	9,216	9,272	9,275	9,098	8,783	8,291	7,709	6,871	8,286	9,370	9,803	11,251	11,464	
= Total	5,375	8,920	14,295	12,464	7,446	9,643	14,099	14,457	15,501	15,536	15,373	15,034	14,370	13,461	12,055	14,258	16,522	16,897	17,877	18,715	

Sources: DWP Expenditure and Caseload Tables - Autumn Statement 2024 and previous editions.

Notes: 1. This line includes support for mortgage interest (SMI). From 2018/19 SMI was converted to loan funding. There is zero expenditure recorded for 2020/21.

2. Figures for means-tested assistance to private tenants exclude estimated costs of rent allowances to housing association tenants (figures for years to 1994/95 were provided by DWP).

3. Expenditure on means-tested assistance for private and local authority tenants includes UC housing support plus housing benefit from 2019/20. As UC housing support expenditure is only reported for all social tenants, expenditure on council tenants is estimated on a pro rata basis.

4. General subsidies for homeowners are based solely on mortgage tax relief. They do not include the value of right to buy discounts or the value of capital gains tax and rental value tax relief.

5. Private sector improvement grants cannot be included in this table as at different times they have been more or less extensively subjected to means-testing.

6. General subsidies for council tenants are now set to zero following reforms to the Housing Revenue Accounts in England (from 2012/13) and Wales (from 2015/16). However the ending of the previous subsidy regimes came at a cost of some £8 billion in England and £919 million in Wales in additional debt. If this cost were spread over 30 years it would be equivalent to an annual negative subsidy of some £430 million a year (based on a 30-year repayment annuity at 2.94% and based on PWLB rates for standard annuities).

Table 116b **Assistance with housing costs for homeowners, council and private tenants in Great Britain**

£ million at 2023/24 prices

	1990/91	1995/96	2000/01	2005/06	2010/11	2011/12	2012/13	2013/14	2014/15	2015/16	2016/17	2017/18	2018/19	2019/20	2020/21	2021/22	2022/23	2023/24
General subsidies																		
Homeowners	17,971	5,214	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
+ Council tenants	2,789	- 938	- 2,075	459	- 707	- 977	- 8	- 10	- 16	-	-	-	-	-	-	-	-	-
+ Private tenants	245	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
= Total	21,005	4,275	- 2,075	459	- 707	- 977	- 8	- 10	- 16	-	-	-	-	-	-	-	-	-
Means-tested assistance																		
Homeowners(1)	1,258	1,962	913	617	738	513	479	418	375	359	354	330	8	1	1	5	4	7
+ Council tenants	7,861	10,485	9,213	8,524	7,715	7,663	7,874	7,791	7,743	7,679	7,386	6,809	6,282	7,123	8,445	8,171	7,067	7,244
+ Private tenants	3,240	7,345	4,995	6,019	12,377	12,663	12,421	12,147	11,747	11,295	10,556	9,569	8,336	9,885	11,065	11,296	12,008	11,464
= Total	5,295	10,250	8,630	15,159	20,831	20,840	20,773	20,356	19,865	19,334	18,297	16,709	14,625	17,009	19,511	19,471	19,079	18,715
All forms of assistance																		
Homeowners	8,239	3,716	521	617	738	513	479	418	375	359	354	330	8	1	1	5	4	7
+ Council tenants	4,563	4,944	4,074	8,983	7,009	6,686	7,866	7,781	7,727	7,679	7,386	6,809	6,282	7,123	8,445	8,171	7,067	7,244
+ Private tenants	1,493	3,804	2,851	6,019	12,377	12,663	12,421	12,147	11,747	11,295	10,556	9,569	8,336	9,885	11,065	11,296	12,008	11,464
= Total	14,295	12,464	7,446	15,618	20,124	19,863	20,765	20,346	19,849	19,334	18,297	16,709	14,625	17,009	19,511	19,471	19,079	18,715

Source: See Table 116a.

Notes: 1. See note (1) for Table 116a.

2. Cash figures adjusted using the consumer prices index including owner-occupiers' housing costs (CPIH) which is now the ONS lead inflation index. As the CPIH deflator produced by ONS does not extend back beyond 1989, real-terms figures before this are not available.

3. The figures differ from previous versions (e.g. Table 120b) which adjusted cash figures using the ONS 'all items' retail price index (CHAW).