

Table 15a **Total expenditure on services by function**

£ billion

	1987/88	1991/92	1995/96	2000/01	2005/06	2010/11	2011/12	2012/13	2013/14	2014/15	2015/16	2016/17	2017/18	2018/19	2019/20	2020/21	2021/22	2022/23	2023/24	2024/25
	cash basis			accruals basis																
1. General public services	25.0	26.9	36.3	46.9	58.0	78.0	79.3	74.8	76.9	75.7	76.4	80.2	84.4	80.9	81.3	72.0	109.2	166.0	163.1	157.6
of which: public and common services	3.4	5.7	6.1	7.9	12.8	12.8	11.5	11.2	11.2	11.5	14.3	12.5	12.4	12.7	14.4	18.4	28.1	27.2	26.1	22.3
of which: international services	1.9	2.9	3.4	4.2	6.2	7.8	7.7	7.7	9.8	10.5	7.2	10.8	10.4	11.9	11.8	11.3	8.4	8.6	10.5	10.5
of which: public sector debt interest	19.7	18.3	26.8	34.8	39.0	57.4	60.1	55.9	55.9	53.7	54.9	56.9	61.6	56.3	55.2	42.3	72.7	130.2	126.6	124.7
2. Defence	19.1	23.2	22.5	25.7	31.0	39.3	38.7	36.3	36.4	36.7	36.6	37.1	38.7	40.2	42.2	44.6	48.7	55.5	56.8	63.6
3. Public order and safety	8.1	13.2	16.0	20.4	29.3	33.1	32.1	31.3	29.6	30.2	30.2	30.1	31.5	32.4	34.5	38.9	39.8	44.2	48.7	51.4
4. Economic affairs	19.0	21.4	23.6	23.8	35.3	40.0	37.8	36.7	40.9	41.1	47.0	49.2	53.1	60.8	66.6	196.3	97.8	124.6	94.5	86.8
of which: enterprise and economic development	6.5	5.4	4.5	4.9	6.4	4.9	4.8	5.0	6.7	6.6	7.5	8.3	10.7	14.1	18.3	131.5	36.3	62.1	24.7	20.4
of which: science and technology	1.0	1.3	1.2	1.4	3.0	3.4	3.6	3.3	4.2	4.4	4.7	4.5	4.9	5.6	6.0	6.6	6.6	7.4	9.8	9.7
of which: employment policies	3.0	2.7	3.1	3.8	3.3	4.7	3.2	2.9	3.8	2.9	2.4	2.4	2.6	2.7	2.3	2.6	4.2	3.8	4.8	4.0
of which: agriculture, fisheries and forestry	2.2	2.8	3.9	4.7	5.6	5.5	5.8	5.3	5.4	5.2	4.5	5.2	4.6	5.7	5.7	6.2	5.9	6.0	6.9	6.3
of which: transport	6.4	9.2	10.9	9.0	17.0	21.5	20.4	20.2	20.8	22.0	27.9	28.8	30.3	32.7	34.4	49.4	44.7	45.2	48.4	46.4
5. Environment protection	2.4	3.4	4.1	5.1	8.5	10.9	10.5	10.7	11.2	11.6	11.6	11.1	11.8	11.1	11.8	13.0	13.8	14.4	16.0	17.1
6. HOUSING AND COMMUNITY AMENITIES	4.6	6.8	6.0	5.5	10.7	13.3	10.2	10.0	9.9	10.3	9.8	10.3	11.4	12.1	14.2	13.7	15.2	17.3	20.8	22.3
7. Health	20.3	30.9	41.4	54.2	89.8	119.9	121.3	124.3	129.4	134.1	138.5	142.6	147.3	152.9	164.1	218.6	216.2	212.7	222.0	241.8
8. Recreation, culture and religion	3.5	5.0	5.5	7.8	10.8	13.0	12.5	12.7	11.6	12.4	11.4	11.6	11.5	11.4	12.3	12.6	12.8	14.5	13.4	14.5
9. Education	21.2	31.3	37.0	45.9	69.8	91.5	86.5	84.1	84.7	85.1	84.9	84.9	86.1	88.1	90.6	95.5	100.1	107.3	114.2	118.7
10. Social protection	55.1	80.2	107.6	128.5	171.0	230.4	244.8	253.4	254.2	261.1	264.9	265.4	268.7	274.8	275.8	299.3	300.0	322.0	364.7	383.9
EU transactions	- 1.6	- 4.1	- 4.1	- 2.6	- 0.6	5.9	4.3	6.7	7.2	6.2	7.7	4.7	5.4	7.8	5.8	7.0	- 2.1	- 2.2	0.1	- 1.4
<b>Total expenditure on services</b>	<b>176.8</b>	<b>238.2</b>	<b>295.9</b>	<b>361.2</b>	<b>513.6</b>	<b>675.3</b>	<b>678.0</b>	<b>681.0</b>	<b>692.0</b>	<b>704.5</b>	<b>719.0</b>	<b>727.2</b>	<b>749.9</b>	<b>772.6</b>	<b>799.5</b>	<b>1,011.4</b>	<b>951.5</b>	<b>1,076.4</b>	<b>1,114.3</b>	<b>1,156.4</b>
Accounting adjustments	6.5	16.0	23.5	29.8	52.9	68.9	67.5	78.9	74.5	83.7	77.0	86.1	90.4	85.0	89.2	95.8	92.2	84.6	114.7	128.8
<b>Total Managed Expenditure (TME)</b>	<b>183.3</b>	<b>254.2</b>	<b>319.4</b>	<b>391.1</b>	<b>566.5</b>	<b>744.2</b>	<b>745.5</b>	<b>760.0</b>	<b>766.6</b>	<b>788.2</b>	<b>795.9</b>	<b>813.2</b>	<b>840.3</b>	<b>857.6</b>	<b>888.7</b>	<b>1,107.2</b>	<b>1,043.7</b>	<b>1,161.0</b>	<b>1,229.0</b>	<b>1,285.2</b>

Source: HM Treasury, Public Expenditure Statistical Analyses, Cm 9648, 2024, Table 4.2 (from 2000/01 and previous editions).

Notes: 1. TME excludes the temporary effects of banks being classified to the public sector.

2. From 2011/12 the 'grant-equivalent element of student loans' was removed from Education, leading to a discontinuity in the figures.

3. The increase in spending from 2020/21 onwards mainly reflects higher spend related to Covid-19 and the cost-of-living crisis.

**Table 15b Total outturn expenditure on services by function in real terms**

£ billion (2024/25 prices)

	1987/88	1991/92	1995/96	2000/01	2005/06	2010/11	2011/12	2012/13	2013/14	2014/15	2015/16	2016/17	2017/18	2018/19	2019/20	2020/21	2021/22	2022/23	2023/24	2024/25
	cash basis			accruals basis																
1. General public services	55.4	45.5	55.9	78.5	94.3	112.6	112.6	104.3	105.2	102.3	102.4	105.2	109.0	102.3	100.5	84.4	128.8	182.9	169.7	157.6
of which: public and common services	7.5	9.6	9.4	13.2	20.8	18.5	16.3	15.6	15.3	15.5	19.2	16.4	16.0	16.1	17.7	21.6	33.1	30.0	27.1	22.3
of which: international services	4.2	4.9	5.2	7.0	10.1	11.3	10.9	10.7	13.4	14.2	9.7	14.2	13.4	15.0	14.5	13.2	9.9	9.5	10.9	10.5
of which: public sector debt interest	43.7	30.9	41.3	58.2	63.4	82.8	85.3	78.0	76.5	72.6	73.6	74.6	79.5	71.2	68.2	49.6	85.7	143.5	131.7	124.7
2. Defence	42.3	39.2	34.7	43.0	50.4	56.8	54.9	50.6	49.8	49.6	49.1	48.7	50.0	50.9	52.2	52.3	57.4	61.2	59.1	63.6
3. Public order and safety	18.0	22.3	24.7	34.1	47.6	47.8	45.6	43.6	40.5	40.8	40.5	39.5	40.7	41.0	42.7	45.6	46.9	48.7	50.7	51.4
4. Economic affairs	42.1	36.2	36.4	39.8	57.4	57.8	53.7	51.1	55.9	55.5	63.0	64.5	68.6	76.9	82.3	230.2	115.3	137.3	98.4	86.8
of which: enterprise and economic development	14.4	9.1	6.9	8.2	10.4	7.1	6.8	7.0	9.2	8.9	10.1	10.9	13.8	17.8	22.6	154.2	42.9	68.5	25.7	20.4
of which: science and technology	2.2	2.2	1.9	2.3	4.9	4.9	5.1	4.6	5.7	5.9	6.3	5.9	6.3	7.1	7.4	7.8	7.8	8.1	10.2	9.7
of which: employment policies	6.7	4.6	4.8	6.4	5.4	6.8	4.5	4.0	5.2	3.9	3.2	3.1	3.4	3.4	2.8	3.1	5.0	4.2	5.0	4.0
of which: agriculture, fisheries and forestry	4.9	4.7	6.0	7.9	9.1	7.9	8.2	7.4	7.4	7.0	6.0	6.8	5.9	7.3	7.1	7.3	7.0	6.7	7.2	6.3
of which: transport	14.2	15.5	16.8	15.0	27.6	31.1	29.0	28.2	28.4	29.7	37.4	37.8	39.1	41.4	42.4	57.9	52.7	49.8	50.3	46.4
5. Environment protection	5.3	5.7	6.3	8.5	13.8	15.7	14.9	14.9	15.3	15.7	15.6	14.6	15.2	14.0	14.6	15.2	16.3	15.8	16.6	17.1
6. HOUSING AND COMMUNITY AMENITIES	10.2	11.5	9.3	9.2	17.4	19.2	14.5	13.9	13.5	13.9	13.1	13.5	14.7	15.4	17.6	16.0	17.9	19.1	21.7	22.3
7. Health	45.0	52.2	63.8	90.6	146.0	173.2	172.2	173.2	177.0	181.2	185.8	187.1	190.2	193.4	202.8	256.3	255.1	234.3	231.0	241.8
8. Recreation, culture and religion	7.8	8.4	8.5	13.0	17.6	18.8	17.7	17.7	15.9	16.8	15.3	15.2	14.9	14.4	15.3	14.8	15.1	16.0	14.0	14.5
9. Education	47.0	52.9	57.1	76.7	113.5	132.2	122.8	117.2	115.8	115.0	113.9	111.4	111.2	111.4	112.0	112.0	118.1	118.3	118.8	118.7
10. Social protection	122.2	135.5	165.9	214.8	278.0	332.8	347.5	353.2	347.6	352.8	355.3	348.2	347.0	347.6	340.8	351.0	353.9	354.7	379.5	383.9
EU transactions	- 3.5	- 6.9	- 6.3	- 4.3	- 1.0	8.5	6.1	9.3	9.8	8.4	10.3	6.2	7.0	9.9	7.2	8.2	- 2.4	- 2.4	0.1	- 1.4
Total expenditure on services	392.0	402.5	456.3	603.9	835.0	975.4	962.4	949.2	946.4	951.9	964.4	953.9	968.4	977.2	987.8	1,186.1	1,122.4	1,186.0	1,159.6	1,156.4
Accounting adjustments	14.4	27.0	36.3	49.9	86.0	99.6	95.8	110.0	101.9	113.1	103.3	112.9	116.8	107.6	110.3	112.3	108.7	93.2	119.4	128.8
Total Managed Expenditure (TME)	406.4	429.5	492.6	653.8	920.9	1,075.0	1,058.2	1,059.2	1,048.3	1,064.9	1,067.7	1,066.8	1,085.2	1,084.8	1,098.1	1,298.4	1,231.1	1,279.2	1,279.0	1,285.2

Source: See Table 15a.

Notes: 1. Real terms figures are the nominal figures adjusted to 2024/25 price levels using GDP deflators from the ONS, issued on 30 June 2025.

**Table 15c Total outturn expenditure on services by function as percentage of GDP**

Percentages

	1998/99	1999/00	2000/01	2005/06	2010/11	2011/12	2012/13	2013/14	2014/15	2015/16	2016/17	2017/18	2018/19	2019/20	2020/21	2021/22	2022/23	2023/24	2024/25
	outturn																		
1. General public services	4.6	4.3	4.2	4.1	4.8	4.7	4.3	4.3	4.0	4.0	4.0	4.0	3.7	3.6	3.4	4.6	6.4	5.9	5.4
of which: public and common services	0.7	0.8	0.7	0.9	0.8	0.7	0.6	0.6	0.6	0.7	0.6	0.6	0.6	0.6	0.9	1.2	1.1	0.9	0.8
of which: international services	0.3	0.3	0.4	0.4	0.5	0.5	0.4	0.5	0.6	0.4	0.5	0.5	0.5	0.5	0.5	0.4	0.3	0.4	0.4
of which: public sector debt interest	3.5	3.1	3.1	2.7	3.5	3.6	3.2	3.1	2.9	2.8	2.8	2.9	2.6	2.5	2.0	3.1	5.0	4.6	4.3
2. Defence	2.4	2.4	2.3	2.2	2.4	2.3	2.1	2.0	2.0	1.9	1.8	1.8	1.9	1.9	2.1	2.1	2.1	2.1	2.2
3. Public order and safety	1.8	1.7	1.8	2.1	2.0	1.9	1.8	1.6	1.6	1.6	1.5	1.5	1.5	1.5	1.9	1.7	1.7	1.8	1.8
4. Economic affairs	1.9	2.0	2.1	2.5	2.5	2.3	2.1	2.3	2.2	2.4	2.4	2.5	2.8	3.0	9.4	4.1	4.8	3.4	3.0
of which: enterprise and economic development	0.3	0.4	0.4	0.5	0.3	0.3	0.3	0.4	0.4	0.4	0.4	0.5	0.6	0.8	6.3	1.5	2.4	0.9	0.7
of which: science and technology	0.1	0.1	0.1	0.2	0.2	0.2	0.2	0.2	0.2	0.2	0.2	0.2	0.3	0.3	0.3	0.3	0.3	0.4	0.3
of which: employment policies	0.3	0.3	0.3	0.2	0.3	0.2	0.2	0.2	0.2	0.1	0.1	0.1	0.1	0.1	0.1	0.2	0.1	0.2	0.1
of which: agriculture, fisheries and forestry	0.4	0.4	0.4	0.4	0.3	0.3	0.3	0.3	0.3	0.2	0.3	0.2	0.3	0.3	0.3	0.3	0.2	0.3	0.2
of which: transport	0.8	0.7	0.8	1.2	1.3	1.2	1.2	1.2	1.2	1.4	1.4	1.4	1.5	1.5	2.4	1.9	1.8	1.8	1.6
5. Environment protection	0.4	0.5	0.5	0.6	0.7	0.6	0.6	0.6	0.6	0.6	0.6	0.6	0.5	0.5	0.6	0.6	0.6	0.6	0.6
6. HOUSING AND COMMUNITY AMENITIES	0.5	0.4	0.5	0.8	0.8	0.6	0.6	0.5	0.5	0.5	0.5	0.5	0.6	0.6	0.7	0.6	0.7	0.8	0.8
7. Health	4.6	4.7	4.9	6.3	7.4	7.2	7.2	7.2	7.2	7.2	7.1	7.0	7.0	7.3	10.5	9.2	8.2	8.1	8.4
8. Recreation, culture and religion	0.7	0.7	0.7	0.8	0.8	0.7	0.7	0.6	0.7	0.6	0.6	0.5	0.5	0.6	0.6	0.5	0.6	0.5	0.5
9. Education	4.0	4.0	4.1	4.9	5.6	5.2	4.9	4.7	4.5	4.4	4.2	4.1	4.1	4.0	4.6	4.2	4.2	4.2	4.1
10. Social protection	11.4	11.6	11.5	12.1	14.2	14.6	14.7	14.1	13.9	13.7	13.2	12.8	12.6	12.3	14.3	12.7	12.5	13.3	13.3
EU transactions	- 0.3	- 0.3	- 0.2	0.0	0.4	0.3	0.4	0.4	0.3	0.4	0.2	0.3	0.4	0.3	0.3	- 0.1	- 0.1	0.0	0.0
Total expenditure on services	32.1	32.0	32.4	36.2	41.5	40.5	39.5	38.4	37.6	37.2	36.1	35.7	35.5	35.7	48.5	40.4	41.7	40.6	39.9
Accounting adjustments	2.9	2.7	2.7	3.7	4.2	4.0	4.6	4.1	4.5	4.0	4.3	4.3	3.9	4.0	4.6	3.9	3.3	4.2	4.4
Total Managed Expenditure (TME)	35.0	34.8	35.1	39.9	45.7	44.6	44.0	42.5	42.0	41.2	40.4	40.0	39.5	39.6	53.0	44.3	44.9	44.7	44.4

Source: See Table 15a.